#### **AUDITING PROCEDURES REPORT**

.ocal Government Type:		Land Covernment No			lo ,	
☐ City ☐ Township ☐ Village ☐	Other	Local Government Na City of Richmond	ame:		County	<b>.</b>
	_			Data Assaultant F	Macoml	
Audit Date lune 30, 2004	Opinion Da July 30, 20			Date Accountant Report Submitted To State		
We have audited the financial statements with the Statements of the Government counties and Local Units of Government and Local Units of Loca	s of this local al Accounting tin Michigan for the Audits registered to sponses have ach item below the milated deficitions of non-control of the Emergial deposits/P.A. 55 of 15	unit of government an g Standards Board (G b by the Michigan Depa s of Local Units of Gov practice in Michigan. e been disclosed in the	d rendered and ASB) and the Cartment of Treast vernment in Michael unit are exclusional states at unit's unreserviform Accounting order issued ur Act.  not comply with L 38.1132])	iniform Reporting sury.  Inigan as revised.  Indeed from the finance of fund balances/rig and Budgeting Ander the Municipal Finance of the Municip	Format for Fin e notes, or in the cial statements etained earnin act (P.A. 2 of 1 Finance Act or ments. (P.A. 20	ne report of commen s. gs (P.A. 275 of 1980 968, as amended). its requirements, or a of 1943, as amende
yes  no 7. The local unit has (normal costs) in normal cost requestions  no 8. The local unit use	s violated the the current irement, no es credit card	e Constitutional require year. If the plan is m contributions are due (ds and has not adopted an investment policy)	ment (Article 9, ore than 100% (paid during the d an applicable	Section 24) to fund funded and the ov year). policy as required P.A. 196 of 1997	current year ear erfunding crec by P.A. 266 of (MCL 129.95).	arned pension bene dits are more than t 1995 (MCL 129.24
				Enclosed	Forwarde	d Required
The letter of comments and recommend						
Reports on individual federal assistance	programs (	program audits).		<u> </u>	$\vdash$	
Single Audit Reports (ASLGU).						
Cartified Dublic Association (Firm Name	\. <b>D</b> I:	anto & Mora	n DIIC			
Certified Public Accountant (Firm Name	): <b>Pl</b> i	ante & Mora			I <sub>o</sub> , ,	I <sub>710</sub>
Certified Public Accountant (Firm Name Street Address 10 South Main Street, Suite 200	): <b>Pl</b>	ante & Mora	City Mount Clem		State MI	ZIP 48043

Financial Report
with Supplemental Information
June 30, 2004



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#### Independent Auditor's Report

To the Honorable Mayor and Members of the City Council
City of Richmond, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Richmond, Michigan as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Richmond, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Richmond, Michigan as of June 30, 2004 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison schedule, as identified in the table of contents, are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.



To the Honorable Mayor and Members of the City Council
City of Richmond, Michigan

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Richmond, Michigan's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

As described in Note 13, the City has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, and related statements, as of July 1, 2003.

Plante + Moran, PLLC

July 30, 2004

#### **Management's Discussion and Analysis**

Our discussion and analysis of the City of Richmond, Michigan's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2004. Please read it in conjunction with City's financial statements which follow.

#### Financial Highlights

As discussed in further detail in the management's discussion and analysis, the following represents the most significant financial highlights for the year ended June 30, 2004:

- Tax revenues, the City of Richmond's largest single revenue source, totaled \$2.3 million in the General Fund this year, representing an increase of 8.5 percent from last fiscal year. This increase primarily reflects the growing tax base of the community as the City continues to realize considerable residential, industrial, and commercial development. Between 1993 and 2003, the City has experienced an average annual increase of 9.6 percent in taxable value, from \$64 million in 1993 to almost \$160 million in 2003. However, the taxable value of the City would have been more than \$192 million if the Michigan constitutional amendment commonly known as "Proposal A" had not been enacted in 1994, resulting in a loss of potential revenue of \$540,000 in the 2003/2004 fiscal year based upon the City tax levy of 16.7581 mills.
- State-shared revenue, a major source of revenue for the City's General Fund, continued its downward trend of the past several years. The City received \$498,805 in the 2003/2004 fiscal year, a reduction of \$44,281, or 8 percent, from last year and a reduction of \$185,902, or more than 27 percent, from 2001/2002 funding levels. This revenue reduction is masked by the increase in tax revenues resulting from a growing tax base. However, the serious impact of decreasing state-shared revenues will become more apparent as tax base growth slows. The City's proactive response to the decline in state-shared revenue is to closely monitor and continually evaluate General Fund revenue trends as well as expenditure trends, especially in the areas of personnel benefit costs and staffing levels and discretionary programming and capital projects, in order to achieve economies of scale, operational efficiencies, cost reductions, and justification for capital expenditures.
- Total long-term liabilities for governmental activities is \$2.4 million, a reduction of \$624,000, or 20.7 percent, from the previous year. This reduction reflects a continuing effort by the City Council and administration to maintain a "pay-as-you-go" basis for funding General Fund, Streets, and Enterprise Funds capital projects to minimize the need to incur additional debt. The City now sets aside an amount equal to 2 mills of the general operating tax levy for completion of its 20+ year street improvement program and reviews water and sewer rate structures annually to ensure that use rates maintain acceptable levels of working capital while providing the funding necessary to complete 20+ year utility capital improvement programs.



#### **Management's Discussion and Analysis (Continued)**

• Total fund balances for the City's governmental funds decreased approximately \$80,000 and represent planned and authorized reductions by the City Council to initiate new programs and undertake capital projects and acquisitions. Extensive repairs to the HVAC system and exterior walkways at the police post facility during the 2003/2004 fiscal year significantly contributed to the reduction in the General Fund unreserved fund balance. The General Fund unreserved fund balance includes \$366,740 set aside for completion of the Muttonville portion of the Main Street/Gratiot Avenue streetscape project in the 2004/2005 fiscal year.

#### **Using this Annual Report**

This annual report includes a series of financial statements. The statement of net assets and the statement of activities provide information about the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services. The activities are divided between governmental and business-type activities. Governmental activities include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds. Business-type activities include the Water and Sewer Funds.

The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.



#### **Management's Discussion and Analysis (Continued)**

#### The City of Richmond as a Whole

The following table shows a condensed format of the net assets (in thousands of dollars) as of June 30, 2004. The management's discussion and analysis will present a comparative statement of net assets next year when we have two years of statements in the new GASB No. 34 format:

	Governmental		Business-type			
	Ac	ctivities	Activities		Total	
Assets						
Current assets	\$	3,257	\$	2,265	\$	5,522
Noncurrent assets - Capital assets		5,324		13,276		18,600
Total assets		8,581		15,541		24,122
Liabilities						
Current liabilities		278		70		348
Long-term liabilities		2,383				2,383
Total liabilities		2,661		70		2,731
Net Assets						
Invested in capital assets - Net of						
related debt		2,941		13,276		16,217
Restricted		767		356		1,123
Unrestricted (deficit)		2,212		1,839		4,051
Total net assets	\$	5,920	\$	15,471	\$	21,391

The City's combined net assets for both governmental and business-type activities total \$21 million for fiscal year 2004. Net assets are further segregated between restricted and unrestricted net assets. The restricted net assets, assets that are restricted for a specific purpose/use and invested in capital assets, total \$17 million. Unrestricted net assets, the part of net assets that can be used to finance day-to-day operations, total approximately \$4 million.



## **Management's Discussion and Analysis (Continued)**

The following table shows the change in net assets for the year ended June 30, 2004 (in thousands of dollars):

	Governmental		Business-type		
	A	ctivities	Activities		 Total
Revenue					
Program revenue:					
Charges for services	\$	635	\$	1,566	\$ 2,201
Operating grants and contributions		205		-	205
Capital grants and contributions		113		886	999
General revenue:					
Property taxes		2,957		-	2,957
State-shared revenues		838		-	838
Interest		30		22	52
Franchise fees		53		-	53
Miscellaneous		365		-	365
Transfers		25		(25)	 -
Total revenue		5,221		2,449	7,670
Program Expenses					
General government		846		-	846
Public safety		1,575		-	1,575
Public works		787		-	787
Recreation and culture		588		-	588
Community development		171		-	171
Interest on long-term debt		127		-	127
Water and sewer				1,476	 1,476
Total program expenses		4,094		1,476	 5,570
Change in Net Assets	\$	1,127	\$	973	\$ 2,100

### **Governmental Activities**

Governmental activities are those activities (such as public safety or health and human services) provided to the constituents of the City and supported by financing from property taxes and state-shared revenues.



#### **Management's Discussion and Analysis (Continued)**

The cost of providing services for governmental activities was \$4.1 million for fiscal year 2004. Additionally, revenues for governmental activities totaled \$5.2 million, which netted to an increase in net assets for the year of \$1.1 million. This indicates that the users of today's services paid more than the full costs of operations during the year ended June 30, 2004.

#### **Business-type Activities**

Business-type activities are those that are financed primarily by charges for services or user fees. The City's business-type activities consist of the Water and Sewer Funds; these types of operations are most similar to private businesses.

#### **The City's Funds**

Our analysis of the City's major funds begins on page 12, following the government-wide financial statements. The fund financial statements provide detailed information about the most significant funds, not the City as a whole. This includes the General Fund, Sidewalk Assistance Capital Projects Fund, Special Assessment Debt Service Fund, Water Fund, and Sewer Fund. The other nonmajor governmental funds are consolidated and reported under the column with that heading. The City Council creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as special property tax millages and restricted revenues from grants or fees.

The General Fund pays for most of the City's governmental services. The most significant is the police department, which incurred expenses of approximately \$840,000 in 2004. The General Fund is supported primarily by property taxes and state-shared revenue.

#### **Budgetary Highlights**

Over the course of the year, the City administration and City Council monitor the budget, and if necessary, amend the budget to take into account unanticipated events that occur during the year. As previously stated, fund balances related to the City's governmental funds decreased \$80,000. The following provides specific details regarding the amendments:

 A total of \$99,464 was transferred from the General Fund unreserved fund balances to the Police Post Buildings and Grounds department to provide funding for major repairs to the police post HVAC and security systems and entrance walkways.

#### **Capital Asset and Debt Administration**

At the end of fiscal year 2004, the City had \$16.2 million invested in capital assets (land, buildings, equipment, vehicles, and water and sewer lines). These assets are necessary to carry out the day-to-day operations of the City.



#### **Management's Discussion and Analysis (Continued)**

#### **Economic Factors and Next Year's Budgets and Rates**

The national economy is demonstrating strong indications of recovery during 2004 and 2005. However, Michigan's fiscal crisis is entering its fifth year. State revenues are at their lowest since 1970. A majority of these reductions were self-inflicted. Enacted state tax cuts have eroded the State's ability to generate revenue; the State's fiscal reserves are depleted, and the state economic rebound is lagging behind the national recovery. During fiscal year 2004 and into 2005, the City anticipates a significant reduction in state-shared revenues and grants. To date, these revenue reductions have been masked because of our growth and increased property tax revenues. To ensure sustainability of our operations, the City is closely monitoring reserve balances, revenues, and expenditures.

#### **Contacting the City's Management**

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the revenue it receives. If you have any questions about this report or need additional information, we invite you to contact the City of Richmond Finance Department.



### Statement of Net Assets June 30, 2004

	Primary Government					Component		
	Governmental Activities		Business-type Activities		Total		1	Unit - Tax Increment Finance Authority
Assets								
Cash and cash equivalents (Note 3)	\$	2,974,789	\$	1,479,840	\$	4,454,629	\$	2,729,064
Receivables:	•	, ,	•	, ,	•	, ,	•	, ,
Special assessments		136,023		12,975		148,998		_
Customers		, -		416,019		416,019		_
Other governmental units		116,846		-		116,846		_
Prepaid expenses		29,070		_		29,070		_
Restricted cash and cash equivalents (Note 3)		, -		356,379		356,379		-
Capital assets (Note 4):								
Assets not being depreciated		120,000		157,042		277,042		121,036
Assets being depreciated - Net		5,203,783		13,119,293		18,323,076		
Total assets		8,580,511		15,541,548		24,122,059		2,850,100
Liabilities								
Accounts payable		116,041		29,598		145.639		75,027
Accrued and other liabilities		161,860		40,243		202,103		13,710
Noncurrent liabilities (Note 6):		,		,		,		,
Due within one year		707,566		_		707,566		215,000
Due in more than one year		1,675,295				1,675,295		1,050,000
Total liabilities	_	2,660,762		69,841	_	2,730,603		1,353,737
Net Assets								
Invested in capital assets - Net of								
related debt		2,940,922		13,276,335		16,217,257		121,036
Restricted:								
Streets and highways		483,099		-		483,099		-
Debt service		184,025		-		184,025		-
Capital improvements		61,560		356,379		417,939		-
Other		37,975		-		37,975		-
Unrestricted (deficit)		2,212,168		1,838,993		4,051,161	_	1,375,327
Total net assets	<u>\$</u>	5,919,749	\$	15,471,707	\$	21,391,456	\$	1,496,363



			Program Revenues					
			c	Charges for		Operating Grants and	Сар	oital Grants and
		Expenses		Services	Co	ntributions	Coi	ntributions
Functions/Programs								
Governmental activities:								
General government	\$	845,932	\$	16,191	\$	-	\$	-
Public safety		1,575,092		270,812		-		-
Public works		787,087		171,568		96,174		-
Recreation and culture		588,470		142,236		9,937		113,355
Community development		170,532		33,973		98,414		-
Interest on long-term debt		126,939	_					
Total governmental activities		4,094,052		634,780		204,525		113,355
Business-type activities:								
Water		619,805		665,252		-		524,354
Sewer		856,218	_	900,955				361,207
Total business-type activities	_	1,476,023	_	1,566,207				885,561
Total	\$	5,570,075	\$	2,200,987	\$	204,525	<u>\$</u>	998,916
Component unit - Tax Increment Finance								
Authority	\$	361,664	\$		\$		\$	

General revenues:

Property taxes

State-shared revenues

Interest

Franchise fees

Miscellaneous

Transfers

Total general revenues and transfers

**Change in Net Assets** 

Net Assets - Beginning of year

Net Assets - End of year

## Statement of Activities Year Ended June 30, 2004

Net (Expense) Revenue and Changes in Net Assets

	(=				
					Component Unit -
G	overnmental	Business-type			Tax Increment
	Activities	Activities		Total	Finance Authority
	7 (017)(105	7 (CLIVICIOS		1 Octai	Timarice / tatriority
Φ.	(020.741)	¢	ф	(020.741)	¢
\$	(829,741) (1,304,280)	\$ -	\$	(829,741) (1,304,280)	\$ -
	(519,345)	-		(519,345)	_
	(322,942)	_		(322,942)	_
	(38,145)	_		(38,145)	_
	(126,939)	_		(126,939)	_
	(120,737)		_	(120,737)	
	(3,141,392)	-		(3,141,392)	-
		569,801		569,801	
	-	405,944		405,944	- -
-		100,711		100,711	
		975,745		975,745	
	(3,141,392)	975,745		(2,165,647)	_
					(241.444)
	=	-		-	(361,664)
	2,956,535	-		2,956,535	898,380
	838,423	-		838,423	-
	30,066	21,845		51,911	19,157
	52,858	_		52,858	-
	365,379 24,540	(24 540)		365,379	_
	24,540	(24,540)		<u>-</u>	
	4,267,801	(2,695)		4,265,106	917,537
	1,126,409	973,050		2,099,459	1,279,201
	4,793,340	14,498,657		19,291,997	940,490
\$	5,919,749	\$ 15,471,707	\$	21,391,456	\$ 1,496,363
<u>*</u>	5,717,717	<del>+ 15,171,707</del>	Ψ	_ 1,5 7 1, 150	- 1,170,505



	Major Funds		
		Debt Service	Capital
		Fund	Projects Fund
			·
	General	Special	Sidewalk
	Fund	Assessment	Assistance
Assets			
Cash and cash equivalents (Note 3)	\$ 1,199,764	\$ 43,742	\$ 63,430
Accounts receivable - Special assessments	-	125,926	10,097
Prepaid expenses	29,070	, -	, -
Due from other funds (Note 5)	, -	_	_
Due from other governmental units	69,909		
Total assets	\$ 1,298,743	\$ 169,668	\$ 73,527
Liabilities and Fund Balances			
Liabilities			
Accounts payable	\$ 67,744	\$ -	\$ 1,870
Accrued and other liabilities	109,374	-	=
Due to other funds	32,269	_	-
Deferred revenue (Note 8)	<u> </u>	125,926	10,097
Total liabilities	209,387	125,926	11,967
Fund Balances			
Reserved:			
Library endowments	=	-	=
Prepaid expenses	29,070	-	-
Unreserved, reported in:			
General Fund	1,060,286	-	-
Special Revenue Funds	-	-	-
Debt Service Funds	-	43,742	-
Capital Projects Funds	<u> </u>		61,560
Total fund balances	1,089,356	43,742	61,560
Total liabilities and fund balances	\$ 1,298,743	\$ 169,668	\$ 73,527

### Governmental Funds Balance Sheet June 30, 2004

	Other			
I	Nonmajor		Total	
G	overnmental	Governmenta		
	Funds		Funds	
\$	1,667,853	\$	2,974,789	
	-		136,023	
	-		29,070	
	32,269		32,269	
	46,937	_	116,846	
\$	1,747,059	\$	3,288,997	
\$	46,427	\$	116,041	
	15,486		124,860	
	-		32,269 136,023	
		_	130,023	
	61,913		409,193	
	37,975		37,975	
	-		29,070	
	-		1,060,286	
	701,954		701,954	
	140,283		184,025	
	804,934		866,494	
	1,685,146	-	2,879,804	
\$	1,747,059	\$	3,288,997	



## **City of Richmond**

### Governmental Funds Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets Year Ended June 30, 2004

Total Fund Balances of Governmental Funds	\$	2,879,804
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the funds		5,323,783
Long-term liabilities are not due and payable in the current period and are not reported in the funds:		
Bonds payable		(2,227,052)
Accrued interest payable		(37,000)
Compensated absences		(155,809)
Special assessment receivables are expected to be collected		
over several years and are not available to pay for		
current year expenditures	_	136,023
Net Assets of Governmental Activities	\$	5,919,749



## **City of Richmond**

			Major Fund	s	
			Debt Service		Capital
		Fund		Pro	jects Fund
	Ge	neral	Special		
	F	und	Assessment	Sidew	alk Assistance
Revenue					
Property taxes	\$ 2	2,300,767	\$ -	\$	_
Special assessments	Ψ -	7,465	24,8		19,090
Federal sources		-,	,,,	. •	-
State sources		572,821	_		_
Charges for services		477,229	_		_
Interest and rent		18,038	7,03	32	826
Fines and forfeitures		67,284	-		-
Donations		6,115	-		-
Licenses and permits		166,372	-		-
Sale of cemetery lots		-	-		-
Other		46,878			-
Total revenue	3	3,662,969	31,84	19	19,916
Expenditures					
Current:					
General government		706,446	_		_
Highways and streets		-	_		_
Public service		_	_		-
Public safety	1	,345,596	_		-
Public works		467,748	-		4,034
Recreation and culture		273,918	-		-
Health and welfare		49,894	-		-
Capital outlay		-	-		-
Debt service:					
Principal retirement		113,506	25,00		-
Interest and fiscal charges			9,45	50	-
Total expenditures	2	2,957,108	34,45	50	4,034
Excess of Revenue Over (Under) Expenditures		705,861	(2,60	DI)	15,882
Other Financing Sources (Uses)					
Transfers in		21,394	-		30,000
Transfers out		(893,939)			
Total other financing sources (uses)		(872,545)			30,000
Net Change in Fund Balances		(166,684)	(2,60	DI)	45,882
Fund Balances - Beginning of year	!	,256,040	46,34	13	15,678
Fund Balances - End of year	<u>\$ 1</u>	,089,356	\$ 43,74	<u>2</u> \$	61,560

## Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances Year Ended June 30, 2004

Oth	ner Nonmajor	Total				
G	overnmental	Governmental				
	Funds	Funds				
-						
\$	655,768	\$ 2,956,535				
	-	51,372				
	37,402	37,402				
	339,618	912,439				
	256,069	733,298				
	11,944	37,840				
	-	67,284				
	5,798	11,913				
	-	166,372				
	1,942	1,942				
	102,667	149,545				
	1,411,208	5,125,942				
		707.447				
	-	706,446				
	592,592	592,592				
	78,016	78,016				
	153,507	1,499,103 566,330				
	94,548 289,295	563,213				
	207,273	49,894				
	323,272	323.272				
	323,272	323,272				
	578,723	717,229				
	124,958	134,408				
	2,234,911	5,230,503				
	(823,703)	(104,561)				
	1,464,713	1,516,107				
	(597,628)	(1,491,567)				
	867,085	24,540				
	43,382	(80,021)				
	1,641,764	2,959,825				
\$	1,685,146	\$ 2,879,804				



**Governmental Funds** 

Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2004

Net Change in Fund Balances of Governmental Funds	\$ (80,021)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:	
Capital outlay expenditures	850,564
Depreciation expense	(232,072)
Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities	603,659
Interest expense is recorded when incurred in the statement of activities	8,000
Compensated absence liabilities are recorded when earned in the statement of activities	20,186
Special assessment revenue is not recorded in the funds until received; these revenues are recorded as revenue when the project is substantially completed in the	
government-wide statements	 (43,907)
Change in Net Assets of Governmental Activities	\$ 1,126,409



### Proprietary Funds Statement of Net Assets June 30, 2004

	Major Enterprise Funds					
	Water Sewer		Total			
Assets						
Current assets:						
Cash and cash equivalents	\$	621,432	\$	858,408	\$	1,479,840
Receivables:						
Special assessments		-		12,975		12,975
Customers		158,500		179,662	_	338,162
Total current assets		779,932		1,051,045		1,830,977
Noncurrent assets:						
Special assessments - Long-term portion		-		77,857		77,857
Restricted cash and cash equivalents (Note 7)		-		356,379		356,379
Capital assets being depreciated - Net		4,327,787		8,948,548	_	13,276,335
Total noncurrent assets		4,327,787		9,382,784		13,710,571
Total assets		5,107,719		10,433,829		15,541,548
Liabilities - Current liabilities						
Accounts payable		27,467		2,131		29,598
Accrued and other liabilities		24,612		15,631		40,243
Total current liabilities		52,079		17,762		69,841
Net Assets						
Invested in capital assets		4,327,787		8,948,548		13,276,335
Restricted (Note 7)		-		356,379		356,379
Unrestricted		727,853		1,111,140		1,838,993
Total net assets	\$	5,055,640	\$	10,416,067	\$	15,471,707



### Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Assets Year Ended June 30, 2004

	Major Enterprise Funds					
		Water	i (	Sewer		Total
Operating Revenue						
Usage fees	\$	625,638	\$	875,090	\$	1,500,728
Tap-in fees	•	2,555	•	3,343	•	5,898
Penalties		8,769		12,846		21,615
Charges for services		18,995		-		18,995
Miscellaneous		5,055		9,676		14,731
Total operating revenues		661,012		900,955		1,561,967
Operating Expenses						
Administration		84,051		80,253		164,304
Infrastructure maintenance		59,917		-		59,917
Water production		93,761		-		93,761
Water system		257,855		-		257,855
Depreciation		124,221		230,876		355,097
Sewer treatment plant		-		347,678		347,678
Sewer system	_			197,411		197,411
Total operating expenses		619,805		856,218		1,476,023
Operating Income		41,207		44,737		85,944
Nonoperating Revenue						
Interest income		8,562		13,283		21,845
Debt service charge		4,240		-		4,240
Connection fees		147,200		149,880		297,080
Total nonoperating revenue		160,002		163,163		323,165
Income - Before operating transfers and contributions		201,209		207,900		409,109
Other Financing Sources (Uses)						
Transfers in		17,000		_		17,000
Transfers out		(4,240)		(37,300)		(41,540)
Total other financing sources (uses)		12,760		(37,300)		(24,540)
Capital Contributions		377,154		211,327		588,481
Net Change in Net Assets		591,123		381,927		973,050
Net Assets - Beginning of year		4,464,517		10,034,140		14,498,657
Net Assets - End of year	\$	5,055,640	\$	10,416,067	\$	15,471,707



### Proprietary Funds Statement of Cash Flows Year Ended June 30, 2004

	Major Enterprise Funds	
	Water Sewer Total	_
Cash Flows from Operating Activities		
Receipts from customers and other funds	\$ 647,863 \$ 898,520 \$ 1,546,383	
Payments to suppliers, employees, and other funds	(567,807)(721,267)(1,289,074)	)
Net cash provided by operating activities	80,056 177,253 257,309	
Cash Flows from Noncapital Financing Activities		
Operating transfers in	17,000 - 17,000	
Operating transfers out	(4,240)(37,300)(41,540)	)
Net cash used in noncapital financing activities	12,760 (37,300) (24,540)	)
Cash Flows from Capital and Related Financing Activities		
Collection of customer assessments (principal and interest)	- 12,976 12,976	
Purchase of capital assets	(197,969) (106,345) (304,314)	
Contributed capital from tap-in fees	147,200 149,880 297,080	
Debt service charge	4,240 - 4,240	
Net cash provided by (used in) capital and related		
financing activities	(46,529) 56,511 9,982	
Cash Flows from Investing Activities - Interest received		
on investments	8,562 13,283 21,845	
Net Increase in Cash and Cash Equivalents	54,849 209,747 264,596	
Cash and Cash Equivalents - July 1, 2003	815,025 1,005,040 1,820,065	
Cash and Cash Equivalents - June 30, 2004	<u>\$ 869,874</u>	
Balance Sheet Classification of Cash and Cash		
Equivalents		
Cash and cash equivalents	\$ 869,874 \$ 858,408 \$ 1,728,282	
Restricted assets	356,379 356,379	
Total	<b>\$ 869,874 \$ 1,214,787 \$ 2,084,661</b>	
Reconciliation of Operating Income to Net Cash from		
Operating Activities		
Operating income	\$ 41,207 \$ 44,737 \$ 85,944	
Adjustments to reconcile operating income to net		
cash from operating activities:		
Depreciation	124,221 124,221 248,442	
Changes in assets and liabilities:		
Customer receivables	(13,149) (2,435) (15,584)	)
Accounts payable	(96,835) (4,901) (101,736)	
Accrued liabilities	24,612 15,631 40,243	
Net cash provided by operating activities	<b>\$ 80,056 \$ 177,253 \$ 257,309</b>	



### Fiduciary Funds Statement of Assets and Liabilities June 30, 2004

	Agency Funds
Assets	
Cash	\$ 27,387
Taxes receivable	11,707
Total assets	<u>\$ 39,094</u>
Liabilities	
Accrued and other liabilities	\$ 31,682
Due to other governmental units	7,412
Total liabilities	\$ 39,094



# Notes to Financial Statements June 30, 2004

#### **Note I - Summary of Significant Accounting Policies**

The accounting policies of the City of Richmond, Michigan (the "City") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City of Richmond, Michigan:

#### **Reporting Entity**

The City is governed by an elected seven-member council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable.

**Discretely Presented Component Units** - The following component units are reported within the component units column to emphasize that they are legally separate from the City.

- a. The Tax Increment Finance Authority was created to promote capital expansion within the City. The Authority's governing body is selected by the City Council.
   In addition, the Authority's budget is subject to approval by the City Council.
- b. The Economic Development Corporation was created to provide means and methods for the encouragement and assistance of industrial and commercial enterprises in relocating, purchasing, constructing, improving, or expanding within the City so as to provide needed services and facilities of such enterprises to the residents of the City. The Economic Development Corporation was inactive during 2004 and has no assets or liabilities.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government. The effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.



#### Notes to Financial Statements June 30, 2004

#### Note I - Summary of Significant Accounting Policies (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function (governmental activities) or identifiable activity (business-type activities) is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

#### **Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized in the accounting period in which they become susceptible to accrual - that is, when they become both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues susceptible to accrual include property taxes, intergovernmental sources, and interest. All other revenue items are considered available only when the cash is received. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures and expenditures relating to compensated absences are recorded only when payment is due.



# Notes to Financial Statements June 30, 2004

#### Note I - Summary of Significant Accounting Policies (Continued)

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major funds:

#### **Governmental Funds**

- The General Fund is the City's primary operating fund. It accounts for all financial resources of general government, except those required to be accounted for in another fund. General Fund activities are financed by revenue from general property taxes, state-shared revenue, and other sources.
- The Special Assessment Debt Service Fund accounts for the annual payment of principal, interest, and expenses in connection with special assessment debt.
- The Sidewalk Improvement Capital Projects Fund accounts for resources that have been earmarked for future sidewalk capital projects within the City.

#### **Business-type Funds**

- The Water Fund accounts for the results of operations that provide water services to citizens and is financed by a user charge for the provision of those services.
- The Sewer Fund accounts for the results of operations that provide sewer services to citizens and is financed by a user charge for the provision of those services.

Additionally, the City reports the following funds:

**Special Revenue Funds** - Special Revenue Funds account for the revenues and expenditures related to major streets, local streets, fire department, housing and urban development, mausoleum, cemetery, parks and recreation, and parking.



#### Notes to Financial Statements June 30, 2004

#### Note I - Summary of Significant Accounting Policies (Continued)

**Debt Service Funds** - Debt Service Funds account for the debt retirement activity of the governmental activities of the City for the general obligations and street improvements projects of the City.

**Capital Projects Funds** - Capital Projects Funds account for the development of capital facilities and equipment other than those financed by the operation of a proprietary fund. These projects include vehicle and repairs, equipment replacement, special assessments, street improvements, and other capital improvements of the City.

**Agency Funds** - Agency Funds are used to account for assets held by the City as an agent for individuals, organizations, other governments, or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations.

Private-sector standards of accounting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The City has elected not to follow private-sector standards issued after November 30, 1989 for its business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the government. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.



#### Notes to Financial Statements June 30, 2004

#### Note I - Summary of Significant Accounting Policies (Continued)

Proprietary funds distinguish operating revenue and expenses from nonoperating items. The principal operating revenue of the City's properietary funds relates to charges to customers for sales and services. The Water and Sewer Funds also recognize the portion of tap fees intended to recover current costs (e.g., labor and materials to hook up new customers) as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating revenue expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### Assets, Liabilities, and Net Assets or Equity

**Cash and Cash Equivalents** - Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. The statement of cash flows includes both restricted and unrestricted cash and cash equivalents. Investments are stated at fair value, based on quoted market prices, or estimated fair value.

**Receivables and Payables** - In general, outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

**Property Taxes** - Properties are assessed as of December 31. The related property taxes are billed on July I and become a lien on December I of the following year. These taxes are due on August 31 with the final collection date of February 28 before they are added to the county tax rolls.

**Noncurrent Receivables** - Noncurrent receivables, such as special assessments, are recorded at full value and deferred revenue is recorded for the portion not available for use to finance operations as of year end.

**Inventories and Prepaid Items** - Payments for inventoriable types of supplies are recorded as expenditures at the time of purchase. Normally, expenditures are not divided between years by the recording of prepaid expenses.



#### Notes to Financial Statements June 30, 2004

#### Note I - Summary of Significant Accounting Policies (Continued)

Capital Assets - Capital assets, which include property, buildings, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and storm drains), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Capital assets are depreciated using the straight-line method over the following useful lives:

Buildings	30-50 years
Vehicles and equipment	5-40 years
Utility systems	50 years
Infrastructure - Roads	25 years

**Compensated Absences** - The City allows employees to accumulate earned but unused sick and vacation pay benefits. Under the City's policies, employees earn benefits based on time of service with the City. The government-wide and proprietary statements accrue all vacation and sick pay as it is earned. A liability for these amounts is reported in governmental funds as it comes due for payment, generally when time is taken off or employees terminate.

**Long-term Obligations** - In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.



#### Notes to Financial Statements June 30, 2004

#### Note I - Summary of Significant Accounting Policies (Continued)

**Fund Equity** - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

Other accounting policies are disclosed in other notes to the financial statements.

#### Note 2 - Stewardship, Compliance, and Accountability

**Budgetary Information** - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds.

The City adopts its budget on a departmental basis, which is in accordance with the State's legal requirement and is the level of classification detail at which expenditures may not legally exceed appropriations.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to the first regular board meeting in April, the City manager submits to the
  City Council a proposed operating budget for the fiscal year commencing the
  following July 1. The operating budget includes proposed expenditures and the
  means of financing them.
- A public hearing is conducted to obtain taxpayer comments.
- Prior to the second Monday in June, the budget is legally adopted by the City Council through adoption of the appropriation ordinance.
- The City manager is authorized to transfer budgeted amounts within the budgetary centers (activity); however, any revisions that alter the total expenditure of any budgetary center (activity) must be approved by the City Council.



# Notes to Financial Statements June 30, 2004

#### Note 2 - Stewardship, Compliance, and Accountability (Continued)

**Excess of Expenditures Over Appropriations in Budgeted Funds** - The City did not have significant expenditure budget variances.

#### **Note 3 - Deposits and Investments**

Michigan Compiled Laws, Section 129.91 authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The City is also allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the three highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan. The City has adopted an investment policy in accordance with State law.

The City has designated one bank for the deposit of local unit funds. The investment policy adopted by the Board in accordance with Public Act 196 of 1997 has authorized investment in all of the investment options as allowed under the State statutory authority as listed above.

The City's deposits and investment policies are in accordance with statutory authority.

At June 30, 2004, the City's deposits and investments were reported in the basic financial statements in the following categories:

	Go	vernmental	Βι	isiness-type	Fiduciary	To	otal Primary	C	omponent
		Activities		Activities	 Funds	G	overnment		Unit
Cash and cash equivalents Restricted cash and cash	\$	2,974,789	\$	1,479,840	\$ 27,387	\$	4,482,016	\$	2,729,064
equivalents				356,379	 		356,379		
Total	\$	2,974,789	\$	1,836,219	\$ 27,387	\$	4,838,395	\$	2,729,064



#### Notes to Financial Statements June 30, 2004

#### Note 3 - Deposits and Investments (Continued)

The breakdown between deposits and investments for the City is as follows:

	Primary		Component		
	Government			Unit	
Bank deposits (checking accounts, savings accounts, and certificates of deposit)	\$	4,545,982	\$	2,729,064	
Investments - Bank investment pool Investments - Mutual funds		281,487 10,926		- -	
Total	\$	4,838,395	\$	2,729,064	

The City holds cash and investments on behalf of its component units. The total deposits were reflected in the accounts of the bank (without recognition of checks written but not cleared or of deposits in transit) at \$7,609,000. Of that amount, up to approximately \$656,000 was covered by federal depository insurance and at least \$6,953,000 was uninsured and uncollateralized.

The City believes that, due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the City evalutates each financial institution with which it deposits City funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

The City's investments during the year consisted solely of bank investment pool funds and mutual funds. Investments are normally categorized to give an indication of the level of risk assumed by the City; however, these funds are not categorized because they are not evidenced by securities that exist in physical or book entry form. The bank investment pool funds are regulated by the Michigan Banking Act. The fair value of the position is the same as the value of the pool shares. The mutual funds are registered with the SEC. The City believes that the investments in these funds comply with the investment authority noted above.



### Notes to Financial Statements June 30, 2004

### **Note 4 - Capital Assets**

Capital asset activity of the City's governmental and business-type activities was as follows:

	Balance		Disposals and	Balance
Governmental Activities	July 1, 2003	Additions	Adjustments	June 30, 2004
Capital assets not being depreciated - Land	\$ 120,000	) \$ -	\$ -	\$ 120,000
Lanu	φ 120,000	, ф -	φ -	ф 120,000
Capital assets being depreciated:				
Buildings	3,317,771		-	3,484,679
Infrastructure	<u>-</u>	529,974	-	529,974
Vehicles and equipment	3,069,624	153,682		3,223,306
Subtotal	6,387,395	850,564	-	7,237,959
Accumulated depreciation:				
Buildings	749,164	67,084	-	816,248
Infrastructure	-	21,199	-	21,199
Vehicles and equipment	1,052,940	143,789		1,196,729
Subtotal	1,802,104	232,072		2,034,176
Net capital assets being depreciated	4,585,291	618,492	_	5,203,783
		<u></u>		
Net capital assets	\$ 4,705,291	\$ 618,492	<u>\$ -</u>	\$ 5,323,783
Business-type Activities				
Capital assets not being depreciated -				
Land	\$ 157,042	. \$ -	\$ -	\$ 157,042
Capital assets being depreciated:				
Buildings	8,559,572	105,000	-	8,664,572
Utility systems	8,870,582		-	9,633,560
Vehicles and equipment	186,119		68,000	498,033
Subtotal	17,616,273	1,247,892	68,000	18,796,165
Assumulated depresiation:				
Accumulated depreciation: Buildings	2,552,268	135,915		2,688,183
Utility systems	2,657,076		-	2,842,361
Vehicles and equipment	180.431		68,000	146,328
venicies and equipment	100,431	33,077		140,320
Subtotal	5,389,775	355,097	68,000	5,676,872
Net capital assets being				
depreciated	12,226,498	892,795		13,119,293
Net capital assets	\$ 12,383,540	\$ 892,795	\$ -	\$ 13,276,335



#### Notes to Financial Statements June 30, 2004

#### **Note 4 - Capital Assets (Continued)**

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities:		
General government	\$	15,319
Public safety		130,807
Public works		56,669
Community and economic development		5,060
Recreation and culture		24,217
Total governmental activities	<u>\$</u>	232,072
Business-type activities:		
Water lines	\$	124,221
Sewer lines		230,876
Total business-type activities	\$	355,097

The component unit has \$121,036 of construction in process at June 30, 2004 related to the construction of the community center and arsenic removal plant.

**Construction Commitments** - At year end, the component unit of the City has an active construction contract relating to the Community Center. This building will then be leased to the City for senior center activities and programs. The project is financed by future Community Development Block Grant monies to be received by the City. At year end, the component unit has spent \$80,297 to date and has approximately \$262,000 remaining in commitments with contracts related to this project.

#### Note 5 - Interfund Receivables, Payables, and Transfers

At June 30, 2004, the General Fund owed the Fire Department Nonmajor Special Revenue Fund \$8,000. The General Fund also owed the Capital Outlay Fund \$24,269.



#### Notes to Financial Statements June 30, 2004

#### Note 5 - Interfund Receivables, Payables, and Transfers (Continued)

Interfund balances represent routine and temporary cash flow assistance.

Fund Transferred From	Fund Transferred To	Amount		
Interfund Transfers				
Governmental funds:				
General Fund	Sidewalk Assistance Capital Projects Fund Nonmajor governmental funds	\$ 30,000 863,939		
	Total General Fund	893,939		
Nonmajor governmental funds	General Fund	21,394		
, 5	Nonmajor governmental funds	576,234		
	Total nonmajor governmental funds	597,628		
	Total operating transfers out			
	from governmental funds	1,491,567		
Business-type funds:				
Sewer Fund	Water Fund	17,000		
	Nonmajor governmental funds	20,300		
	Total Sewer Fund	37,300		
Water Fund	Nonmajor governmental funds	4,240		
	Total operating transfers out			
	from business-type funds	41,540		
	Total operating transfers out	\$ 1,533,107		

#### Note 6 - Long-term Debt

The City issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. City contractual agreements and installment purchase agreements are also general obligations of the government. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the City is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a re-assessment of the district) are received.



## Notes to Financial Statements June 30, 2004

## **Note 6 - Long-term Debt (Continued)**

Long-term obligation activity is summarized as follows:

	Interest Rate	Beginning Balance	Additions (Reductions)	Ending Balance	Due Within One Year
Governmental Activities					
General obligation bonds:					
1995 Road Bond:					
Amount of issue - \$3,065,000	4.75%-				
Maturing through 2009	7.20%	\$ 1,990,000	\$ (285,000)	\$ 1,705,000	\$ 300,000
1993 Unlimited Tax Refunding Bond:					
Amount of issue - \$2,285,000	5.50%-				
Maturing through 2005	5.65%	560,000	(275,000)	285,000	285,000
Special Assessment Bond:					
2001 Special Assessments Bonds - 33 Mile Road:					
Amount of issue - \$228,000	4.10%-				
Maturing through 2011	6.00%	200,000	(25,000)	175,000	25,000
Installment purchase obligations:					
Fire Truck Purchase					
Amount of issue - \$100,000					
Maturing through 2007	5.24%	80,711	(18,659)	62,052	19,637
Subtotal		2,830,711	(603,659)	2,227,052	629,637
Other long-term obligations - Compensated absences		175,995	(20,186)	155,809	77,929
Total governmental activities		\$ 3,006,706	\$ (623,845)	\$ 2,382,861	\$ 707,566

## Long-term obligation activity for the component unit is summarized as follows:

	Interest	Beginning	,	Additions			D	ue Within
Component Unit Debt	Rate	 Balance	(R	eductions)	En	ding Balance		ne Year
1995 Develoment Bond Series A:								
Amount of Issue - \$1,200,000	5.60%-							
Maturing through 2009	6.30%	\$ 705,000	\$	(95,000)	\$	610,000	\$	105,000
1995 Develoment Bond Series B:								
Amount of Issue - \$1,275,000	5.60%-							
Maturing through 2009	6.30%	 755,000	_	(100,000)	_	655,000	_	110,000
Total component unit debt		\$ 1,460,000	\$	(195,000)	\$	1,265,000	\$	215,000



## Notes to Financial Statements June 30, 2004

### **Note 6 - Long-term Debt (Continued)**

Annual debt service requirements to maturity for the governmental bond and installment purchase obligations are as follows:

	 Gov	ernr	nental Activ	vitie	es	Component Units						
	 Principal		Interest	Total		Principal		Interest			Total	
2005	\$ 629,637	\$	100,867	\$	730,504	\$	215,000	\$	70,998	\$	285,998	
2006	395,666		67,273		462,939		235,000		57,606		292,606	
2007	396,749		48,527		445,276		255,000		42,778		297,778	
2008	375,000		16,744		391,744		280,000		26,320		306,320	
2009	380,000		8,431		388,431		150,000		8,431		158,431	
2010-2014	50,000		15,758		65,758		130,000		4,525		134,525	
	 				_						_	
Total	\$ 2,227,052	\$	257,600	\$	2,484,652	\$	1,265,000	<u>\$</u>	210,658	\$	1,475,658	

The special assessment bonds represent the financing of public improvements that benefit specific districts; these districts are specially assessed, at least in part, for the cost of the improvements. There is approximately \$126,000 of special assessments receivable in the future reported in the Special Assessment District Fund; the amount of receivables delinquent at June 30, 2004 is not significant. In addition, there is approximately \$44,000 set aside in the Special Assessment District Fund for repayment of these bonds. Under Michigan law, the City is secondarily liable for payment of these bonds.

Interest - The interest incurred for the City for the year approximated \$134,000.

**Defeased Debt** - In prior years, the City defeased certain bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the general purpose financial statements. At June 30, 2004, \$285,000 of bonds outstanding are considered defeased.

#### **Note 7 - Restricted Assets**

Restricted assets at June 30, 2004 consist of cash and cash equivalents that are restricted for future capital needs for the Sewer Treatment Plant. Retained earnings have been reserved for restricted assets.



## Notes to Financial Statements June 30, 2004

#### **Note 8 - Deferred Revenue**

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the entire amount of deferred revenue relates to special assessments and is unavailable to liquidate liabilities of the current period.

### Note 9 - Commitments

The City entered into an agreement with Lenox Township for the ability to tax an area of land. This agreement was modified during the year ended June 30, 1999. The modified agreement requires annual payments through September 1, 2018 totaling 3.6 mills of the total assessed value of the area purchased. At June 30, 2004, the assessed value of the area approximated \$33,210,000. Future installment payments have been estimated assuming inflationary increases of 3 percent. The City paid \$113,570 during the year ended June 30, 2004.

The annual requirement to service the agreement as of June 30, 2004, including both principal and interest, is as follows:

2005	\$ 116,977
2006	120,486
2007	124,101
2008	127,824
2009	131,659
2010-2014	719,964
2015-2019	834,633
Total	\$ 2,175,644

### Note 10 - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for property loss, torts, errors and omissions, and medical benefit claims and participates in the Michigan Municipal League risk pool for claims relating to workers' compensation. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past four fiscal years.



## Notes to Financial Statements June 30, 2004

### **Note 10 - Risk Management (Continued)**

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

### **Note II - Defined Contribution Pension Plan**

The City provides pension benefits to all of its full-time employees through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. As established by council resolution, the City contributes 10 percent of employees' gross earnings and employees have to contribute at least 5 percent. In accordance with these requirements, the City contributed \$118,617 during the current year, and employees contributed \$91,041.

#### **Note 12 - State Construction Code Act**

The City tracks the results of building department operations in the General Fund. In accordance with Michigan Public Act 245 of 1999, the City is required to maintain an accounting system that separately accumulates revenue and expenditures related to the building department function. As required under provision of the Act, the City adopted this accounting treatment effective January I, 2000. Activity for the year ended June 30, 2004 was as follows:

Accumulated expenditures over revenue - July 1, 2003	\$	(35,874)
2003-2004 building department activity:		
Current year revenue		112,294
Current year expenditures		110,843
Excess of revenue over expenditures	_	1,451
Accumulated expenditures over revenue - June 30, 2004	\$	(34,423)



## Notes to Financial Statements June 30, 2004

### **Note 13 - New Reporting Model**

In June 1999, the GASB issued Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Significant changes in the statement include the following:

- A Management's Discussion and Analysis (MD&A) section providing an analysis
  of the City's overall financial position and results of operations
- Financial statements prepared using full accrual accounting for all of the City's activities
- A change in the fund financial statements to focus on the major funds
- The Water and Sewer Funds net assets as of June 30, 2002 have been restated as follows:

	 Vater Fund	Se	ewer Fund
Net assets - As previously reported Combine Contributing Capital Fund	\$ 1,632,043 100,932	\$	961,843 404,014
Net assets - June 30, 2003 - As restated	\$ 1,732,975	\$	1,365,857

These and other changes are reflected in the accompanying financial statements (including the notes to the financial statements). The City has elected to implement the general provisions of the statement. As permitted by GASB 34, the City has elected to not retrospectively report infrastructure through June 30, 2003. As of July 1, 2003, the City will record infrastructure on an ongoing basis.



# **Required Supplemental Information**



## Required Supplemental Information Budgetary Comparison Schedule - General Fund Year Ended June 30, 2004

	Original Budget	Amended Budget	Actual	Variance with Budget
Revenue				
Property Taxes				
Real and personal property taxes	\$ 2,278,347	\$ 2,284,346	\$ 2,284,352	\$ 6
Interest, penalties, and other	4,500	16,415	16,415	
Total property taxes	2,282,847	2,300,761	2,300,767	6
Licenses and Permits				
Building permits	25,000	46,485	48,862	2,377
Electrical and plumbing permits	34,000	36,633	37,979	1,346
Cable television franchise fee	52,000	52,958	52,968	10
Other	17,400	25,311	26,563	1,252
Total licenses and permits	128,400	161,387	166,372	4,985
State Sources				
Revenue-sharing	532,693	493,000	498,805	5,805
Library	8,000	9,937	9,937	-
State grants	50,086	61,012	61,012	-
Liquor license fees	3,200	3,067	3,067	
Total state sources	593,979	567,016	572,821	5,805
Charges for Services				
Trash collection	133,000	141,188	141,196	8
Fees	14,100	17,801	18,341	540
Rentals	285,163	315,101	317,692	2,591
Total charges for services	432,263	474,090	477,229	3,139



## Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2004

	Original Budget	Amended Budget	Actual	Variance with Budget
Revenue (Continued)				
Fines and Forfeitures  Traffic fines and penalties	\$ 40,200	\$ 33,972	\$ 33,972	\$ -
Library fines	28,300	33,014	33,312	298
Total fines and forfeitures	68,500	66,986	67,284	298
Donations	3,000	4,870	6,115	1,245
Interest	18,000	18,000	18,038	38
Other Revenue				
Special assessment payments	7,465	7,465	7,465	-
Other	20,275	38,879	46,878	7,999
Total other revenue	27,740	46,344	54,343	7,999
Total revenue	3,554,729	3,639,454	3,662,969	23,515
Other Financing Sources - Operating				
transfers in	21,394	21,394	21,394	
Total revenue and other				
financing sources	3,576,123	3,660,848	3,684,363	23,515



## Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2004

	Original	A	Amended		Var	iance with
	 Budget		Budget	 Actual		Budget
Expenditures						
General Government						
City Council	\$ 33,760	\$	34,925	\$ 36,692	\$	(1,767)
Cable television	51,000		60,070	59,445		625
City manager	84,573		87,233	87,043		190
Elections	10,988		10,988	6,080		4,908
Assessor	41,864		41,864	40,138		1,726
Attorney	46,100		41,800	41,593		207
Clerk	83, <del>4</del> 61		83,461	85,653		(2,192)
Board of Review	2,300		2,300	1,434		866
Zoning Board of Appeals	1,800		1,800	360		1,440
Treasurer	58,430		58,430	57,086		1,344
Building and grounds	50,674		65,305	63,900		1,405
Building and grounds - Police	 123,503		230,121	 227,022		3,099
Total general government	588,453		718,297	706,446		11,851
Public Safety						
Police	886,652		890,618	839,888		50,730
Civil defense/Emergency preparedness	1,750		1,750	1,254		496
Traffic and safety	21,411		19,752	19,752		-
Communications	217,836		217,835	213,221		4,614
Building code enforcement	123,102		123,384	112,107		11,277
Planning	79,713		79,713	76,896		2,817
Public service director	42,253		42,253	42,258		(5)
EMS	24,500		24,500	24,500		-
Community transit	 21,621		21,621	 15,720		5,901
Total public safety	1,418,838		1,421,426	1,345,596		75,830
Public Works						
Department of Public Works	260,363		262,565	268,584		(6,019)
Street lighting	66, <del>4</del> 67		66,467	68,010		(1,543)
Refuse collection and disposal	 137,000		137,000	 131,154		5,846
Total public works	463,830		466,032	467,748		(1,716)



## Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2004

	Original Budget		Amended Budget			Actual		riance with Budget
Expenditures (Continued)								
Health and Welfare - Economic development	\$	50,832	\$	50,832	\$	49,894	\$	938
Recreation and Cultural - Library		278,685		279,386		273,918		5,468
Debt Service - Principal		113,570		113,570		113,506		64
Total expenditures		2,914,208		3,049,543		2,957,108		92,435
Other Uses - Operating transfers out		652,014		914,037		893,939		20,098
Total expenditures and other uses		3,566,222		3,963,580		3,851,047		112,533
Excess of Revenue and Other Financing Sources Over (Under) Expenditures		0.001		(202 722)		(144.404)		124.040
and Other Uses		9,901		(302,732)		(166,684)		136,048
Fund Balance - July 1, 2003		1,256,040		1,256,040		1,256,040		-
Fund Balance - June 30, 2004	\$	1,265,941	\$	953,308	\$	1,089,356	\$	136,048



# **Other Supplemental Information**



				Nonmaj	or Sp	ecial Reven	ue Fund	ls		
	_Ma	ijor Streets	Loc	cal Streets	De	Fire partment	U	ing and ban opment	Ma	ausoleum
Assets										
Cash and investments Due from other funds	\$	351,802 -	\$	86,658 -	\$	13,372 8,000	\$	-	\$	53,088
Due from other governmental units		34,348		12,589						
Total assets	<u>\$</u>	386,150	\$	99,247	\$	21,372	\$		<u>\$</u>	53,088
Liabilities and Fund Balances										
Liabilities										
Accounts payable Accrued and other liabilities	\$ 	183 552	\$	175 1,388	\$	1,061	\$		\$	- -
Total liabilities		735		1,563		1,061		-		-
Fund Balances - Undesignated		385,415		97,684		20,311				53,088
Total liabilities and										
fund balances	<u>\$</u>	386,150	\$	99,247	\$	21,372	\$	-	\$	53,088

## Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2004

	Nonmaj	or Sp	ecial Reven	nds	Nonmajor Debt Service Funds						
_			arks and	_		_		Street			
	emetery	Re	ecreation	F	Parking	De	bt Service	Imp	rovements		
\$	126,133	\$	53,104	\$	504	\$	107,882	\$	32,401		
	-		-		-		-		-		
\$	126,133	\$	53,104	\$	504	\$	107,882	\$	32,401		
\$	1,063 1,163 1,163	\$	20,639 12,483 33,122 19,982	\$	- - - 504	\$	- - - 107,882	\$	- - - 32,401		
_	124,770		17,702		301		107,002		32,401		
\$	126,133	\$	53,104	\$	504	\$	107,882	\$	32,401		

(Continued on next page)



	Nonmajor Capital Projects Funds									
	Vehicle and Repairs		WWTP Equipment Replacement		Special Assessment District		Street Improvement			Capital Outlay
Assets										
Cash and investments	\$	59,001	\$	397,561	\$	_	\$	348,372	\$	-
Due from other funds		-		-		-		-		24,269
Due from other governmental units				-			_			
Total assets	<u>\$</u>	59,001	\$	397,561	\$		<u>\$</u>	348,372	<u>\$</u>	24,269
Liabilities and Fund Balances										
Liabilities										
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	24,269
Accrued and other liabilities						<u>-</u>				
Total liabilities		-		-		-		-		24,269
Fund Balances - Undesignated		59,001		397,561		_		348,372	_	
Total liabilities and										
fund balances	\$	59,001	\$	397,561	\$	-	\$	348,372	\$	24,269

## Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds (Continued) June 30, 2004

Nonmajor P	erman	ent Funds					
			1	Nonmajor			
Cemetery		Library	Governmental				
Perpetual	En	dowment		Funds			
\$ -	\$	37,975	\$	1,667,853			
-		-		32,269			
				46,937			
\$ -	\$	37,975	\$	1,747,059			
\$ -	\$	-	\$	46,427			
		-		15,486			
-		-		61,913			
		37,975		1,685,146			
¢	¢	27.075	¢	1 747 050			
<u> </u>	<u> </u>	37,975	<b>&gt;</b>	1,747,059			



	Nonmajor Special Revenue Funds									
	Major Streets	Local Streets	Fire Department	Housing and Urban Development	Mausoleum					
Revenue	•		· ·	•						
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -					
Federal sources	Ψ -	Ψ -	Ψ -	37,402	Ψ - -					
State sources	254,977	84,641	_	57,102	_					
Charges for services	25 1,777	9,865	111,312	_	1,685					
Interest	1,785	1,051	44	_	148					
Donations	-	-	-	_	-					
Sale of cemetery lots	_	_	_	_	-					
Other	1,031	4,139	4,418							
Total revenue	257,793	99,696	115,774	37,402	1,833					
Expenditures										
Current:										
Highways and streets	127,453	465,139	-	-	-					
Public service	-	-	-	-	1,105					
Public safety	-	-	153,507	-	-					
Public works	-	-	-	37,402	-					
Recreation and culture	-	-	-	-	-					
Capital outlay	-	-	-	-	-					
Debt service:										
Principal retirement	-	-	18,723	-	-					
Interest and fiscal charges			4,166							
Total expenditures	127,453	465,139	176,396	37,402	1,105					
Excess of Revenue Over (Under)										
Expenditures	130,340	(365,443)	(60,622)	-	728					
Other Financing Sources (Uses)										
Transfers in	_	393,912	97,083	_	36,913					
Transfers out	(40,000)		(21,394)	-	-					
Total other fire sine										
Total other financing sources (uses)	(40,000)	393,912	75,689		36,913					
Net Change in Fund Balances	90,340	28,469	15,067	-	37,641					
Fund Balances - Beginning of year	295,075	69,215	5,244		15,447					
Fund Balances - End of year	\$ 385,415	\$ 97,684	\$ 20,311	<u> </u>	\$ 53,088					

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended June 30, 2004

Nonmajor Special Revenue Funds Nonmajor Debt Service Funds

		D. J J						Carrage
_	_	Parks and			_			Street
	Cemetery	Recreation		Parking	Debt Service		Impi	rovements
\$	-	\$ -	\$	<u>-</u>	\$	302,501	\$	353,267
	-	-		_		-		-
	36,793	96,411		3		-		-
	712	97 5,798		-		1,364		366
	-	3,770	,	-		-		-
		3,061	_			_		
	37,505	105,367	,	3		303,865		353,633
	76,911	-		-		-		-
	´ <b>-</b>	-		-		-		-
	-	-		-		-		-
	-	289,295	•	_		-		-
	-	-		-		275,000		285,000
_	-				_	31,385		89,407
	76,911	289,295	<u> </u>	-		306,385		374,407
	(39,406)	(183,928	3)	3		(2,520)		(20,774)
	145,409	201,784	+	-		4,240		-
		-						
	145,409	201,784	<u> </u>			4,240		
	106,003	17,856	•	3		1,720		(20,774)
	18,967	2,126	<u> </u>	501		106,162		53,175
\$	124,970	\$ 19,982	<u>\$</u>	504	\$	107,882	\$	32,401

(Continued on next page)



	Nonmajor Capital Projects Funds								
	Vehicle and Repairs		Ec	WWTP quipment placement	Special Assessment District	Street Improvement	Capit	tal Outlay	
Revenue									
Property taxes	\$	-	\$	-	\$ -	\$ -	\$	-	
Federal sources		-		-	-	-		-	
State sources		-		-	-	-		-	
Charges for services		-		-	-	-		-	
Interest		489		3,513	-	917		-	
Donations		-		-	-	-		-	
Sale of cemetery lots		-		-	-	-		-	
Other		1,326				88,692			
Total revenue		1,815		3,513	-	89,609		-	
Expenditures									
Current:									
Highways and streets		-		-	-	-		-	
Public service		-		-	-	-		-	
Public safety		-		-	-	-		-	
Public works		-		-	57,146	-		-	
Recreation and culture		-		-	-	-		-	
Capital outlay		116,839		-	-	-		206,433	
Debt service:									
Principal retirement		-		-	-	-		-	
Interest and fiscal charges				-				_	
Total expenditures		116,839			57,146			206,433	
Excess of Revenue Over (Under)									
Expenditures		(115,024)		3,513	(57,146)	89,609		(206,433)	
Other Financing Sources (Uses)									
Transfers in		38,667		20,300	57,146	262,826		206,433	
Transfers out		, -		, -	-	(353,912)		, -	
T . I . I . C									
Total other financing		20 / / 7		20.200	F7 144	(01.00()		204 422	
sources (uses)		38,667		20,300	57,146	(91,086)		206,433	
Net Change in Fund Balances		(76,357)		23,813	-	(1,477)		-	
Fund Balances - Beginning of year		135,358		373,748		349,849			
Fund Balances - End of year	\$	59,001	\$	397,561	\$ -	\$ 348,372	\$		

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds (Continued) Year Ended June 30, 2004

Monmaior	Permanent Funds	
INOHIHAIOI	r en manient runus	

				Tot	al Nonmajor			
Ce	metery	L	.ibrary		vernmental			
	rpetual		lowment	Funds				
	petuai	LIIC	IOWITICITE	-	i uiius			
<b>.</b>		<b>.</b>		<b>.</b>	<b>/</b> FF <b>7</b> /0			
\$	-	\$	-	\$	655,768			
	-		-		37,402			
	-		-		339,618 256,069			
	- 1,458		_		11,944			
	-		_		5,798			
	1,942		_		1,942			
	-		-		102,667			
	3,400		-		1,411,208			
	_		_		592,592			
	_		_		78,016			
	_		_		153,507			
	_		-		94,548			
	-		-		289,295			
	-		-		323,272			
	_		_		578,723			
	-		-		124,958			
	-		-		2,234,911			
	2 400				(022.702)			
	3,400		-		(823,703)			
	_		_		1,464,713			
	(182,322)		-		(597,628)			
	(182,322)		-		867,085			
	(178,922)		-		43,382			
	178,922		37,975		1,641,764			
\$	-	\$	37,975	\$	1,685,146			

## Other Supplemental Information Combining Statement of Assets and Liabilities Fiduciary Funds June 30, 2004

	Trust and						
	Agency Payroll				Total		
Assets							
Cash	\$	13,695	\$	13,692	\$	27,387	
Taxes receivable		11,707				11,707	
Total assets	<u>\$</u>	25,402	\$	13,692	\$	39,094	
Liabilities							
Accrued and other liabilities	\$	17,990	\$	13,692	\$	31,682	
Due to other governmental units		7,412				7,412	
Total liabilities	\$	25,402	\$	13,692	\$	39,094	





Suite 200 10 S. Main St. Mount Clemens, MI 48043 Tel: 586.465.2200 Fax: 586.469.0165 plantemoran.com

July 30, 2004

Honorable Mayor and Members of the City Council City of Richmond 68225 Main Street Richmond, MI 48062

Dear Mayor and Council Members:

We have recently completed our audit of the financial statements of the City of Richmond for the year ended June 30, 2004. As part of our audit, we offer the following comments and recommendations for your review and consideration.

### **GOVERNMENT ACCOUNTING STANDARDS BOARD STATEMENT 34**

As previously communicated to you, Governmental Accounting Standards Board (GASB) Statement 34 is now here! You will notice a very different look to the financial statements. Although there are many differences with this new reporting model, the major additions are as follows:

- **Management Discussion and Analysis**: Management is now required to give an overview of the City's overall financial position and results of operations.
- Government-wide Financial Statements: These additional statements adjust the normal fund-based statements into a combined, full-accrual format. This allows a financial statement reader to see the City from a longer term perspective (i.e. are today's taxpayers paying for today's services?). These statements show capital and infrastructure assets, as well as long term debt as part of the City's financial picture.
- Budget Comparison: A financial statement reader will now be able to view not only the
  actual revenue and expenditures of the City as compared to the current budget, but also
  as compared to the original budget.

The GASB believes this new model will provide a more complete picture of the financial position of the City. We would be happy to schedule a time to provide a more detailed overview of this new reporting model so that you can obtain the greatest benefit from it.



July 30, 2004

It is important to note that, although the implementation process has received the most attention, there are on-going aspects of GASB 34 that will continue for future year audits. With additional statements, reconciliation from fund-based to Government-wide reporting, infrastructure tracking and more being added to this new model, there is more preparation needed for the audit, as well as more audit procedures to apply. This increases the workload of both the City staff and the auditors.

### **OVERVIEW OF THE CITY'S FINANCIAL CONDITION**

During the year ended June 30, 2004, the City's General Fund expenditures exceeded revenues by approximately \$167,000. As a result, fund balance at June 30, 2004, decreased to approximately \$1,089,000. The General Fund fund balance represents approximately 37 percent of the City's budgeted expenditures for the fiscal year ending June 30, 2004.

The City will continue to be faced with budgetary challenges such as legislative uncertainties and future capital equipment and infrastructure needs. As such, we encourage the City Council and administration to continue to closely monitor the budget and to accumulate a sufficient level of fund balance during favorable financial periods. Doing so will help ensure that the City is able to maintain an adequate level of working capital without affecting the level of services provided to citizens or the City's ability to meet infrastructure needs and future obligations.

#### STATE REVENUE SHARING

The City has and will continue to feel the effects of the slow down in the State's economy. State shared revenue accounts for 14% of the City's total General Fund revenue. Because of slower than anticipated growth in the State's sales tax collections (the sole source of revenue sharing payments to local units of government) and the State's budget problems which have resulted in additional appropriation reductions to the revenue sharing line item in the State's budget, revenue sharing payments for the State's fiscal year ending September 30, 2003 and 2004 were less than originally projected.

Currently, the State's Executive 2004/2005 fiscal year budget recommendation includes another reduction to state shared revenue of 0.7% from fiscal year 2003/2004 levels. This budget includes several very significant assumptions which may not be realized. Additionally, it is generally acknowledged that the State's budget woes will continue for several more years. As a result, we continue to urge the City to be conservative in its estimation of state shared revenue as this line item in the State's budget remains vulnerable.

We will continue to update the City as developments occur.

### INTERBANK TRANSFERS

During our testing of cash, we noted that the City issues a check to deposit funds from one bank account to the next. In order to ensure a proper year-end cutoff of cash as well as improve work flow and internal control efficiencies, we recommend the City consider performing interbank transfers electronically.



July 30, 2004

### **INVESTMENT POLICY**

During our review of the City's investment policy, we noted that no more than 75% of the City's total investment portfolio can be invested in a single security type or with a single financial institution. However, per review of investments held at June 30, 2004, more than 75% of the total investment portfolio is invested in CD's at one financial institution. We recommend the Board re-visit the adopted investment policy to ensure the guidelines established are pertinent to today's investment environment and to ensure that violations of the investment policy are prevented.

### **EXPENDITURE COMPLIANCE**

Periodically, the City should review their expenditures to ensure they are in compliance with state guidelines. Certain expenditures such as the annual Christmas party and small gifts for hospitalized employees are the types of expenditures which should be reviewed. Information regarding these guidelines can be obtained from the State of Michigan web site at <a href="http://www.michigan.gov/treasury/1,1607,7-121-1751">http://www.michigan.gov/treasury/1,1607,7-121-1751</a> 2194-7603--,00.html. We suggest the City also consult with legal counsel as appropriate regarding such expenditures in question.

### CAPITAL PROJECTS FUNDS

Due to the implementation of GASB 34, two funds previously reported as capital projects funds (Sanitary Sewer Contributing Capital Fund and Water Contributing Capital Fund) were consolidated into their respective proprietary fund. Internally, these funds still exist. It appears that the purpose of the funds have been met. We recommend that the Board consider eliminating these two funds by transferring their balances into the Water and Sewer Funds in order to reduce the bookkeeping required to maintain these funds. We would be happy to assist the finance department with this process, if so desired.

### **INTERNAL CONTROL ITEMS**

During our testing, the following items were noted related to the City's accounting and internal control systems and may require attention:

Segregation of Duties - The cash receipts and cash disbursements system of the
City relies completely on the work of one to two employees; therefore, the access to
cash and recording of the receipts and disbursements is not properly segregated
between several employees. This allows for the opportunity to mishandle the cash of
the City. We recommend the City review the internal control process of the cash
receipts and cash disbursements system and implement policies that would
strengthen the internal controls over cash.



- Pay period ending June 30 At year-end, the City runs a "special" pay period ending June 30 in order to eliminate the need for a payroll accrual at June 30. Since the pay period ends June 30, the checks are not written and disbursed until after July 1. As the money was not disbursed prior to June 30, these checks are technically not outstanding at June 30 and would have to be accrued at year-end anyway. We suggest the City simply have their pay runs as normally scheduled and prepare a reversing adjustment at June 30 for accrued payroll, including the various withholdings and FICA, in order to avoid the additional bookkeeping and bank reconciliation work done during July.
- Delinquent personal property taxes The City has recorded a delinquent personal property tax receivable for the tax year ending June 30, 2000. No such receivable has been recorded for the years ended June 30, 2001 through today on the general ledger. The City should be consistent in the recording (or not recording) of delinquent personal property taxes.
- General ledger adjustments During the current year, many adjustments were made at year-end to adjust beginning fund balance, special assessment receivables, unbilled revenue, prepaid expenses, deferred revenues, accounts receivables, interfund accounts, accounts payable and to correct mis-postings by the City. In addition, many of these accounts were not properly reconciled at June 30 to account for all activity posted through June 30. This type of accounting maintenance should be performed on a monthly basis by an individual in the finance department. Plante & Moran has assisted numerous municipal staff with the training and assistance necessary to perform these necessary procedures and we would be happy to discuss various alternatives with the Board.
- Capital Assets bookkeeping The City has purchased the fixed asset module of Fund Balance in order to maintain the fixed assets of the City. While the information included in this module for the general fixed assets appears to be materially correct at year-end, the City should consider reviewing the set-up of these assets to determine that all items are properly categorized and accounted for to allow for proper reporting and audit documentation. In addition, capital expenditures should be reviewed monthly in order for proper recording as an addition to fixed assets. Additions can result from the following:
  - Capital expenditures within the governmental funds, including the capital projects fund
  - Capital contributions from the component unit
  - Infrastructure additions from the Major and Local Streets fund
- Capital Assets threshold The City should adopt a capitalization threshold for items to be included as a capital asset. This will allow for the reduction of bookkeeping time in reviewing and maintaining the listing for items below the threshold.



July 30, 2004

#### PUBLIC ACCOUNTING UPDATE

As you are aware, over the past two years public accounting as a profession has undergone significant changes. We wanted to bring you up to date with some of the more significant changes and how Plante & Moran is responding.

There are new independence rules that specify what services an auditor can and cannot provide to a client when the audit falls under United States General Accounting Office (GAO) regulations. Because the City does not currently require an audit of federal funding received, it does not fall under these requirements. However, if it did, there are currently not services being provided by Plante & Moran to the City of Richmond that would be prohibited.

There are new audit pronouncements which provide added requirements for audit documentation and evaluation of the City's technology on internal controls. Plante & Moran has incorporated these new requirements into the audit procedures performed during this year's audit.

There is a new standard related to the detection of fraud in an organization. The new standard adds greater guidance related to the steps an auditor must perform in assessing the risk of fraud. It also specifies that non-accounting personnel must be included in an auditor's inquiries related to fraud. Plante & Moran has always provided the added consideration that this new standard now mandates. The most significant change to our procedures will simply be our documentation of this consideration process.

Once again, we would like to thank you for the opportunity to serve as auditors for the City. We truly appreciate the assistance we received from your staff during our audit and we enjoyed working with them throughout the audit. If you have any questions regarding any of the items above, please do not hesitate to contact us.

Very truly yours,

PLANTE & MORAN, PLLC

David W. Herrington

Plany L. Loy

Jenny L. Lorf

